

# **Licensing Act Sub-Committee**

## **Agenda**

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**Date:** Monday, 6th February, 2012  
**Time:** 1.00 pm  
**Venue:** Committee Suite 1 & 2, Westfields, Middlewich Road,  
Sandbach CW11 1HZ

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The agenda is divided into 2 parts. Part 1 is taken in the presence of the public and press. Part 2 items will be considered in the absence of the public and press for the reasons indicated on the agenda and at the foot of each report.

### **PART 1 – MATTERS TO BE CONSIDERED WITH THE PUBLIC AND PRESS PRESENT**

1. **Appointment of Chairman**

To appoint a Chairman for the meeting.

2. **Declarations of Interest**

To provide an opportunity for Members and Officers to declare any personal and/or prejudicial interests and for Members to declare if they have pre-determined any item on the agenda.

3. **Review of Premises Licence - The Black Bear Inn, High Street, Sandbach, Cheshire** (Pages 5 - 28)

To consider an application for the review of a Premises Licence for the Black Bear Inn, High Street, Sandbach

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For requests for further information

**Contact:** Julie Zientek  
**Tel:** 01270 686466  
**E-Mail:** [julie.zientek@cheshireeast.gov.uk](mailto:julie.zientek@cheshireeast.gov.uk)

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## CHESHIRE EAST COUNCIL

## PROCEDURE FOR HEARINGS – LICENSING ACT 2003

The Licensing Committee

The full Licensing Committee consists of fifteen elected Members of the Council. From this full Committee will be drawn sub-committees of three members to deal with licensing functions under the Licensing Act 2003. The Chairman and Vice Chairman of the Licensing Committee shall have the discretion to refer a matter up to a hearing of the full Licensing Committee.

Officers at Hearings

- **The Committee Officer** introduces all parties and records the proceedings
- **The Legal Adviser** provides independent advice to the Members on legal matters and procedure.
- **The Licensing Officer** will introduce the matter and outline the application; the officer will also answer any questions Members may have.

PROCEDURE

**NOTE: If the Sub-Committee has not already elected a Chairman, that will be the first item of business.**

<b>1</b>	<b>Chairman</b>	The Chairman will: (i) call the matter to be considered; (ii) call for any declarations of interest; (iii) ask all parties to introduce themselves; (iv) summarise the procedure to be followed at the hearing; (v) will consider any request made by a party for another person to appear at the hearing; (v) will advise the parties of any maximum period of time in which it has to present its case (if a maximum is imposed this shall be equal for all parties).
<b>2</b>	<b>Licensing Officer</b>	Will introduce and summarise the application, highlighting areas of contention or dispute.
<b>3</b>	<b>Committee Members</b>	May ask questions of the Licensing Officer
<b>4</b>	<b>Applicant</b>	Will present his/her case, calling witnesses, as appropriate.  <i>(If necessary, applicant will produce any notices required by law. Legal Adviser will draw attention to this if required.)</i>
<b>5</b>	<b>Responsible Authorities (who have made representations)</b>	Each in turn may ask <u>questions</u> of the applicant, by way of clarification.

6	<b>Local residents</b> (ie. defined as “interested parties”)	To be invited to ask <u>questions</u> of the applicant, by way of clarification.  <i>It is normal practice for a spokesperson only to speak on behalf of a group of residents.</i>
7	<b>Committee Members</b>	Each in turn may ask <u>questions</u> of the applicant.
8	<b>Applicant</b>	May make a <u>statement</u> or ask his witnesses to clarify any matters which he feels are unclear, or may have been misunderstood.
9	<b>Responsible Authorities</b>	Will make their representations.
10	<b>Applicant</b>	Or his representative or witnesses to ask <u>questions</u> of Responsible Authorities represented at the meeting, by way of clarification.
11	<b>Local residents</b> (ie. defined as “interested parties”)	May ask <u>questions</u> of the Responsible Authorities represented at the meeting, by way of clarification.  <b>(Note: This is not the point at which local residents should be stating their objections.)</b>
12	<b>Committee Members</b>	May ask <u>questions</u> of the Responsible Authorities represented at the meeting
13	<b>Local residents</b> (ie. defined as “interested parties”)	The local residents who are objecting to the application will be invited <b><u>to make observations on the application</u></b> and present the bases of their objections.
15	<b>Applicant</b>	Or his representative or witnesses may ask <u>questions</u> of the Local Residents, by way of clarification.
16	<b>Committee Members</b>	May ask <u>questions</u> of the Local Residents.
17	<b>Chairman</b>	To invite both <b>Responsible Authorities</b> and <b>Local Residents</b> to make their closing addresses.
18	<b>Applicant</b>	Or his representative will <u>briefly summarise the application</u> and comment on the observations and any suggested conditions.
19	<b>Committee</b>	<u>Will retire</u> to consider the application. The Committee may request the Legal Advisor to advise on legal issues.
20	<b>Committee</b>	Will return to <u>give its decision</u> , with reasons, which will be announced by the Chairman and subsequently confirmed in writing to the applicant and to all the parties that made representations.

		In cases where a decision cannot be given at the end of the hearing, parties will be advised of the decision within five working days.
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**Notes**

1. The hearing shall normally be held in public. There may be occasions on which the Committee find it necessary to exclude members of the press and public; any such decision will be taken on the basis that the public interest in doing so outweighs the public interest in the hearing, or that part of the hearing taking place in public.
2. The Chairman may require any person behaving in a disruptive manner to leave the hearing and may (a) refuse to permit that person to return, or (b) permit him/her to return only on such conditions as the authority may specify, but any such person may submit in writing any information which they would have been entitled to provide orally if they had not been required to leave.
3. Prior to the hearing each party shall have given notification and served documentation (eg statements of witnesses or reports of experts) as required. Late representations and evidence will only be considered with the agreement of all parties.
4. Anyone entitled to be heard may be represented by any person, whether or not that person is legally qualified.
5. Hearsay will be permitted but the Sub-Committee will be reminded to give it appropriate weight.
6. Due note shall be taken of the provisions of the Hearings Regulations 2005.
7. The Chair may, in the interests of expediency or convenience of the parties, vary the procedure from time to time, provided notice is given to the parties and the rules of natural justice are observed.

### SUMMARY OF PROCEDURE

- 1 Chairman appointed (if this has not been done previously).
- 2 Chairman to call for declarations of interest and request that all parties introduce themselves.
- 3 Chairman summarises the procedure for the hearing
- 4 The Licensing Officer summarises the application
- 5 Applicant to present his/her case.
- 6 Applicant to be questioned by all parties (to clarify points only) following which, he/she can clarify any other matters which he/she feels may have been misunderstood when the application was presented.
- 7 Applicant to be questioned by the Committee.
- 8 Responsible Authorities to make their representations following which they can be questioned by all parties by way of clarification.
- 9 **Local residents** (defined as interested parties) will be invited to present the bases of their objections, following which they can be questioned by all parties by way of clarification.
- 10 The applicant will be invited to sum up his/her case
- 11 Committee/Sub-Committee withdraws to make its decision
- 12 Committee/Sub-Committee returns to announce its decision to all present.

## **CHESHIRE EAST COUNCIL**

### **LICENSING ACT SUB-COMMITTEE**

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<b>Date of Meeting:</b>	<b>Monday 6<sup>th</sup> February 2012</b>
<b>Report of:</b>	<b>Mrs N Cadman – Licensing Officer</b>
<b>Subject/Title:</b>	<b>Review of Premises Licence: The Black Bear Inn, High Street, Sandbach, Cheshire</b>

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#### **1.0 Report Summary**

- 1.1 The report provides details of an application for the review of a Premises Licence under section 51 of the Licensing Act 2003 and outlines the evidence presented by the parties in relation to the review.

#### **2.0 Decision Requested**

- 2.1 The Licensing Act Sub-Committee is requested to:
- 2.1.1 consider the review application and any relevant representations; and
- 2.1.2 determine what steps, if any, it considers are necessary for the promotion of the licensing objectives.

#### **3.0 Reasons for Recommendations**

- 3.1 The Licensing Act Sub-Committee has the power to determine this application in accordance with the provisions of the Licensing Act 2003.

#### **4.0 Wards Affected**

- 4.1 Sandbach Town

#### **5.0 Local Ward Members**

- 5.1 Councillor Barry Edward Moran

#### **6.0 Policy Implications including - Carbon reduction - Health**

- 6.1 The Licensing Authority has adopted a Statement of Licensing Policy in accordance with section 5 of the Licensing Act 2003 and Guidance issued under section 182 of the Act.

**7.0 Financial Implications (Authorised by the Director of Finance and Business Services)**

7.1 Not applicable.

**8.0 Legal Implications (Authorised by the Borough Solicitor)**

8.1 Sub-section 52(2) of the Licensing Act 2003 prescribes that before determining an application for review received in accordance with section 51, the Licensing Authority must hold a hearing to consider the review application and any relevant representations.

8.2 Sub-section 52(3) states that the authority must, having regard to the application and any relevant representations, take such of the steps mentioned in subsection (4) (if any) as it considers necessary for the promotion of the licensing objectives. The steps set out within sub-section (4) are:

- a) to modify the conditions of the licence;
- b) to exclude a licensable activity from the scope of the licence;
- c) to remove the designated premises supervisor;
- d) to suspend the licence for a period not exceeding three months;
- e) to revoke the licence;

**9.0 Risk Management**

9.1 Section 181 and Schedule 5 of the Licensing Act 2003 make provision for appeal to the Magistrates' Court of any decision made by the Licensing Authority.

**10.0 Background and Options**

10.1 On 12<sup>th</sup> December 2011 an application for a review of the Premises Licence relating to the Black Bear Inn, High Street, Sandbach, Cheshire, was submitted by Joanne White on behalf of Cheshire East Council Consumer Protection and Investigations. The grounds for review set out within the review application were; (1) the Prevention of Crime and Disorder, (2) The Protection of Children from Harm. A copy of the review application is appended to this report as Appendix 1.

10.2 The Premises Licence Holders in relation to the Black Bear Inn are Punch Taverns Plc. The Designated Premises Supervisor named on the Premises Licence is Christina Bolland. A copy of the Premises Licence is appended to this report as Appendix 2.

10.3 Within the prescribed consultation period in relation to the review, the Licensing Authority has received a representation from the Police. A copy of this representation is appended as Appendix 3. No other representations were received from the Responsible Authorities. The Licensing Authority has also received a letter of support to the premises from an interested party. A copy of this representation is appended to the report as Appendix 4.



- 10.4 In reviewing the Premises Licence and making its decision, the Licensing Act Sub-Committee must have regard the application and relevant representations. The Sub-Committee is required to take such of the steps referred to within subsection 52(4) of the Licensing Act 2003 (if any) as it considers necessary for the promotion of the licensing objectives.

#### **11.0 Access to Information**

Appendix 1 – Review application  
Appendix 2 – Premises Licence  
Appendix 3 – Representation from the Police.  
Appendix 4 – Correspondence from a supporter  
Appendix 5 – Site plan

The background papers relating to this report can be inspected by contacting the report writer:

Name: Mrs N Cadman  
Designation: Licensing Officer  
Tel No: (01270) 685957  
Email: [nikki.cadman@cheshireeast.gov.uk](mailto:nikki.cadman@cheshireeast.gov.uk)

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**Application for the review of a premises licence or club  
premises certificate under the Licensing Act 2003**

**PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST**

Before completing this form please read the guidance notes at the end of the form.  
If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I **Joanne White**, on behalf of Cheshire East Council Consumer Protection and Investigations,

*(Insert name of applicant)*

**apply for the review of a premises licence under section 51 of the Licensing Act 2003 for the premises described in Part 1 below (delete as applicable)**

**Part 1 – Premises or club premises details**

<b>Postal address of premises or, if none, ordnance survey map reference or description</b> Black Bear Public House High Street	
<b>Post town</b> Sandbach	<b>Post code (if known)</b> CW11 1AX

<b>Name of premises licence holder or club holding club premises certificate (if known)</b>  Punch Taverns Jubilee House Second Avenue Burton-upon-Trent Staffordshire DE14 2WF
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<b>Number of premises licence or club premises certificate (if known)</b> LAPRE/0905/05
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**Part 2 - Applicant details**

I am

**Please tick yes**

1) an interested party (please complete (A) or (B) below)

- |   |                          |
|---|--------------------------|
| a) a person living in the vicinity of the premises                    | <input type="checkbox"/> |
| b) a body representing persons living in the vicinity of the premises | <input type="checkbox"/> |
| c) a person involved in business in the vicinity of the premises      | <input type="checkbox"/> |

## APPENDIX - 1

- d) a body representing persons involved in business in the vicinity of the premises ☐
- 2) a responsible authority (please complete (C) below) ☒
- 3) a member of the club to which this application relates (please complete (A) below) ☐

**(A) DETAILS OF INDIVIDUAL APPLICANT (fill in as applicable)**

Please tick

Mr ☐Mrs ☐Miss ☐Ms ☐Other title  
(for example, Rev) ☐

Surname

First names

Please tick yes

I am 18 years old or over

☐Current postal  
address if  
different from  
premises  
address

Post town

Post Code

Daytime contact telephone number

E-mail address  
(optional)**(B) DETAILS OF OTHER APPLICANT**

Name and address

Telephone number (if any)

E-mail address (optional)

**(C) DETAILS OF RESPONSIBLE AUTHORITY APPLICANT**

Name and address Joanne White Consumer Protection and Investigations Cheshire East Council Westfields Middlewich Road Sandbach Cheshire CW11 1HZ
Telephone number (if any) 01270 686593
E-mail address (optional) joanne.white@cheshireeast.gov.uk

**This application to review relates to the following licensing objective(s)**

Please tick one or more boxes

- 1) the prevention of crime and disorder
- 2) public safety
- 3) the prevention of public nuisance
- 4) the protection of children from harm

☒  
☐  
☐  
☒
**Please state the ground(s) for review (please read guidance note 1)**

The premises has been visited as part of two Under Age Sales Test Purchase Operations over a period of 10 months. On both occasions, sales have been made to volunteers without proof of age identification being asked for.

**Please provide as much information as possible to support the application**  
(please read guidance note 2)

On the evening of the 14<sup>th</sup> January 2011 Cheshire East Council's Consumer Protection and Investigations Team carried out an Under Age Sales operation in conjunction with Cheshire Constabulary. As part of the operation a 15 year old female volunteer entered the Black Bear public house where she was able to purchase alcohol without being challenged for proof of age identification. The Designated Premise Supervisor was not present during the sale. However, along with the seller attended an interview at Cheshire East Council. Following the interview, Trading Standards Officers and Licensing Officers provided the Designated Premise Supervisor with advice and signage in respect of the 'Challenge 25' age verification policy.

On the evening of the 4<sup>th</sup> October 2011 a second Under Age Sales Test Purchase Operation was conducted, where the Black Bear public house was included within the operation. On this occasion, two 14 year old female volunteers entered the premises and purchased alcohol without being challenged for proof of age identification. The seller on this occasion was the partner of the Designated Premise Supervisor and informed the Trading Standards Officer attending that he had worked in the Black Bear Public house for 22 years. The Designated Premise Supervisor was present during this sale, and witnessed the sale yet did not step in to stop the sale from occurring. An inspection was made of the refusals log, which showed that no refusals had been logged since February 2011.

Following the first test purchase by an under age volunteer, the Premise License Holder - Punch Taverns were contacted by Cheshire East Consumer Protection and Investigations Team. Punch Tavern responded by letter, a copy of which has been attached to this application, indicating that Punch Taverns have no responsibility in respect of the sale of alcohol. In my opinion, having been made aware that sales of alcohol were taking place to children on a premise where Punch Taverns are the licence holder, they have provided little or no intervention with the Designated Premise Supervisor to ensure compliance in respect of the sale of alcohol to persons under the age of 18. Furthermore, the Designated Premise Supervisor, Mrs Bolland, has shown no improvements in the manner in which she conducts the business. Considerable support and advice was provided by both the Consumer Protection and Investigations Team and the Licensing Team of Cheshire East Council. The DPS was made aware of all current legislation and guidelines in relation to age verification programmes, training and maintaining refusals logs etc in order to show due diligence. However, following the most recent sale, the Officer attending identified that refusals logs had not been updated since a month after the first sale, indicating that efforts to ensure the premise complies have not been maintained. I have considered whether further conditions should be applied to the licence to ensure compliance, but feel that the recurring problem with this premise is the PLH and the DPS. It is for this reason that I feel the position of the PLH should be considered and the DPS should be removed and a new one appointed.

Please tick yes

Have you made an application for review relating to this premises before ☐

If yes please state the date of that application

Day		Month		Year	
<input type="text"/>	<input type="text"/>	<input type="text"/>	<input type="text"/>	<input type="text"/>	<input type="text"/>

**If you have made representations before relating to this premises please state what they were and when you made them**

Please tick yes

- I have sent copies of this form and enclosures to the responsible authorities and the premises licence holder or club holding the club premises certificate, as appropriate ☒
- I understand that if I do not comply with the above requirements my application will be rejected ☒

**IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION**

**Part 3 – Signatures** (please read guidance note 3)

**Signature of applicant or applicant's solicitor or other duly authorised agent** (See guidance note 4). If signing on behalf of the applicant please state in what capacity.

Signature

.....

Date 12 December 2011

.....

Capacity Enforcement Officer, CPI

.....

**Contact name (where not previously given) and postal address for correspondence associated with this application** (please read guidance note 5)

**Post town**

**Post Code**

**Telephone number (if any)**

**If you would prefer us to correspond with you using an e-mail address your e-mail address (optional)**

**Notes for Guidance**

1. The ground(s) for review must be based on one of the licensing objectives.
2. Please list any additional information or details for example dates of problems which are included in the grounds for review if available.
3. The application form must be signed.
4. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
5. This is the address which we shall use to correspond with you about this application.



**Part B**

**Premises Licence Summary**  
***Congleton Borough Council***

**Premises Licence Number**

LAPRE/0905/05

**Part 1 – Premises Details**

**Postal address of premises, or if none, ordnance survey map reference or description, including Post Town, Post Code**

Black Bear Inn  
 High Street  
 Sandbach  
 Cheshire  
 CW11 1AX

**Telephone number**      01270 762388

**Where the licence is time limited the dates**

24.11.2005 -

**Licensable activities authorised by the licence**

Supply of Alcohol  
 Performance of Live Music  
 Performance of Recorded Music  
 Similar Provision of Entertainment Facilities

**Times the licence authorises the carrying out of licensable activities**

Supply of Alcohol  
 Monday to Thursday      10:00 - 00:00  
 Friday and Saturday      10.00 - 01.00  
 Sunday                      11.00 - 00.00

Friday, Saturday, Sunday, Monday, of all Bank Holidays, Thursday of Easter Weekend, Christmas Eve and Boxing Day - one additional hour on the finish time.

The beginning of New Years Eve until the end of New Years Day.

**The opening hours of the premises**

Monday	10:00 - 00:30
Tuesday	10:00 - 00:30
Wednesday	10:00 - 00:30
Thursday	10:00 - 00:30
Friday	10:00 - 01:30
Saturday	10:00 - 01:30
Sunday	11:00 - 00:30

Friday, Saturday, Sunday, Monday, of all Bank Holidays, Thursday of Easter Weekend, Christmas Eve and Boxing Day - one additional hour on the finish time

**Where the licence authorises supplies of alcohol whether these are on and / or off supplies**

Alcohol is supplied for consumption both on and off the Premises

**Name, (registered) address of holder of premises licence**

Punch Taverns PLC  
Jubilee House  
2nd Avenue  
Burton-upon-Trent  
Staffordshire  
DE14 2WF

**Registered number of holder, for example company number, charity number (where applicable)**

Company No. 03752645

**Name of designated premises supervisor where the premises licence authorises for the supply of alcohol**

Miss Christina Bolland

**State whether access to the premises by children is restricted or prohibited**

Restricted

**Personal licence  
supervisor who**

Personal Licence

**ty of personal licence held by designated premises  
rises for the supply of alcohol**

Licensing Authority:

#### **Annex 1 – Mandatory conditions**

- 1 No supply of alcohol may be made under the premises licence: At times when there is no designated supervisor in respect of the licence, or at a time when the designated premises supervisor does not hold a personal licence, or their licence is suspended.
- 2 Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.

#### **Annex 2 – Conditions consistent with the Operating Schedule**

- 1 A staff member will regularly attend a local pubwatch scheme
- 2 A security alarm is fitted throughout the premises.
- 3 Pub will adhere to the smoking charter
- 4 Smoke extraction system in place and fully operational
- 5 There will be a double door entry system.
- 6 No one under the age of 18 will be allowed to enter or remain on the premises after 19.00.
- 7 Children under 18 years of age must be accompanied by an adult.

#### **Annex 3 – Conditions attached after a hearing by the licensing authority**

None

#### **Annex 4 – Plans**

The Plan 0905/05 can be viewed at the Licensing Authority.

Our ref: Black Bear

Your ref:

Date: 6<sup>th</sup> January 2012



Licensing Authority  
Cheshire East Borough Council  
Westfields  
Middlewich Road  
Sandbach  
CW11 1HU

*In reply address correspondence to:*  
David Smethurst - Licensing Officer

*Telephone:* 01606 363580

*Mobile:* 11

**Re: Premises Licence Review at the Black Bear, High Street, Sandbach**

Dear Sir,

I have received, on behalf of the Chief Officer of Police, the recent application made by Joanne White to review the premises licence at the Black Bear, Sandbach and noted its content. I am afraid that I can add no further detail which would assist the committee in deciding these specific matters other than my full support for this clearly necessary course of action and my concern at the events it portrays. I do however concur with the closing comments of Ms White that a necessary and proportionate course of action, which would promote the licensing objectives in the future, would be the removal of the Designated Premises Supervisor. Perhaps a period of suspension of the premises licence would also allow the premises licence holder the time they clearly need to ensure adequate training and other measures are put in place to prevent the licensing objectives being similarly undermined in the future. In addition the Chief Officer of Police has other crime and disorder concerns about these premises which will be outlined in a statement from Sergeant Mark Cook, to be hand delivered to your offices later today, and amplified at the review hearing.

Yours faithfully,

**David Smethurst**  
*Licensing Officer*



*David Smethurst MLO, Police Licensing Officer, Sandbach Police Office,  
Middlewich Road, Sandbach, Cheshire, CW11 1HU.*

*Tel: (01606) 363580, Fax: (01606) 363571*

RESTRICTED (when complete)

Cheshire Constabulary**WITNESS STATEMENT**

CJ Act 1967, s.9; MC Act 1980, ss.5A(3) (a) and 5B; Criminal Procedure Rules 2005, Rule 27.1

URN

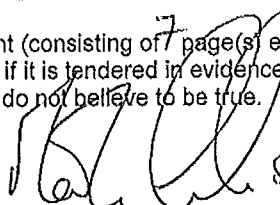
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Statement of: Mark James Cook

Age if under 18: Over 18 (If over 18 insert "over 18") Occupation: Police Sergeant 4098

This statement (consisting of 7 page(s) each signed by me) is true to the best of my knowledge and belief and I make it knowing that, if it is tendered in evidence, I shall be liable to prosecution if I have wilfully stated in it anything which I know to be false or do not believe to be true.

Signature:

  
Sgt 4098

Date:

6th January 2012

Tick if witness evidence is visually recorded

☐


(supply witness details on rear)

I am Police Sergeant 4098 Cook of Cheshire Constabulary currently stationed at Sandbach.

I am aware that during two test purchase operations the Black Bear public house on High Street, Sandbach, sold alcoholic drinks to underage children. I am aware that Cheshire East Council is taking the Black Bear to a licence review. I would ask that as part of the review consideration be given to:

- prohibiting customers from taking glasses, bottles and drinks outside the premises on to the highway
- removing the beer garden tables, situated outside the pub on the highway, until an Al Fresco licence is obtained
- the employment of door staff on a Friday and Saturday evening

Signature:

  
Sgt 4098

Signature witnessed by:

**RESTRICTED (When complete)**

URN

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continuation of Statement/Interview of: Mark James Cook

Page 2 of 7

I ask for these conditions to prevent alcoholic drinks being taken into the street, anti-social behaviour, crime and to prevent alcohol being sold or supplied to children.

I have worked at Sandbach Police Station since May 2010 and I work a five week shift cycle. During the cycle I work one Friday and Saturday late shift (5 p.m to 3 a.m) and one Friday and Saturday night shift (10 p.m. to 7 a.m). Whenever possible, during these tours of duty, I patrol Sandbach town centre on foot to try and prevent alcohol related crime and disorder and to visit licensed premises to provide reassurance to the licensees and their customers.

I would describe the customers at the Black Bear on a weekend night as a 'young student crowd'; what I mean by that is the majority of customers are of college or university age. With this being the case, and with the possibility of underage drinkers attempting to get in the pub and being served alcoholic drinks, the pub does not have door staff operating the Challenge 21 or Challenge 25 schemes. The idea of the Challenge 21 and Challenge 25 schemes is to prevent the sale of alcohol to anyone under the age of eighteen. If a customer looks under twenty one or twenty five years of age staff ask for official identification, such as a driving licence or passport.

The Black Bear has several beer garden tables placed directly outside the premises on the street in order to allow customers to drink in the street. Allowing customers to drink in the street has led to anti social behaviour, crime and littering. Highways of Cheshire

Signature:

Signature witnessed by:

**RESTRICTED (When complete)**

URN

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continuation of Statement/Interview of: Mark James Cook

Page 3 of 7

East Council informed me that the Black Bear does not possess an Al Fresco licence to place the beer garden tables on the highway. The Black Bear has a beer garden at the rear of the property and I have asked Mrs Bolland why she doesn't get her customers to use it rather than allowing them to drink in the street. She has informed me that her customers use the beer garden tables to smoke and it has increased her sales floor.

I have witnessed drinkers around the beer garden tables swearing, screaming and shouting on numerous occasions and I have had to warn them about their behaviour. I have also had to split up people who are about to start fighting. The number of people drinking outside the pub varies but on one occasion I estimate that there were approximately fifty to eighty mainly drunken people sat and stood around the beer garden tables outside the pub. Obviously the numbers are always greater in spring and summer when the weather is better and people can go outside. I have even seen a drunken man stood on top of one of the tables shouting a football song with his friends and associates stood around encouraging him. I recorded the incident in my pocket notebook: On Sunday 16<sup>th</sup> October 2011 at 0005 hours I was stood outside the Lion public house talking to the door staff. All of a sudden I heard shouting coming from the direction of the Black Bear. I looked over and there was a group of approximately twenty to thirty young people stood around the beer garden tables and a young white male was stood on top of one of the table singing football songs at the top of his voice. He was shouting, "WE ARE STOKE, WE ARE STOKE, WE ARE STOKE." One of the doormen said to me, "THIS PLACE IS UNBELIVABLE. I WORK IN HANLEY AND IT ISN'T LIKE THIS

Signature:

A handwritten signature in black ink, appearing to be "Sgt 4098", written over a large, stylized flourish.

Signature witnessed by:

**RESTRICTED (When complete)**

URN

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continuation of Statement/Interview of: Mark James Cook

Page 4 of 7

PLACE. I BET DURING THE DAY IT IS REALLY QUIANT BUT AT NIGHT..." As I started to walk over to the Black Bear to remove the young man from the top of the table his friends pulled him down.

The drinkers outside the Black Bear also cause litter problems: I regularly see broken glasses and bottles and other rubbish scattered around the front of the pub and on the floor amongst the tables.

Cheshire East Council has made the town centre an Alcohol Designated Area to prevent people drinking in the street and walking around the town centre with drinks, glasses and bottles. I believe that the council has done this to reduce the occurrence of alcohol related crime and disorder. It is unpleasant to see drunken people walking around with glasses and bottles and there is the potential that they could be used as weapons. Because the Black Bear allows customers to leave the premises with alcoholic drinks, bottles and glasses it has made the Alcohol Designated Area impossible to police and enforce. On several occasions I have removed pints of beer from young men who were walking around town and when I have questioned where they have been served and have come from they have told me that they have got the drinks from the Black Bear. Other Police Officers have reported to me that they have confiscated and disposed of alcohol from people who have obtained drinks from the Black Bear. For example, on Friday 21<sup>st</sup> October 2011 at 11:55 p.m. I spoke to a young man outside the Town Hall on High Street. He was very drunk and was drinking from a pint glass. When I questioned him he stated that had purchased the pint from the Black Bear and was walking to the

Signature:

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Signature witnessed by:



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continuation of Statement/Interview of: Mark James Cook

Page 5 of 7

Swan and Chequers. Three minutes later, at 11:58 p.m., I spoke to another young man in the entrance to Warburton Way next to Price City. He was drunk and was drinking from a pint glass. Like the other young man he stated that had purchased the pint from the Black Bear. I emptied the contents of their beer glasses and as I was returning them to the Black Bear a young man who was drinking from a glass bottle outside the pub turned and began to walk towards me. Upon seeing me he threw the bottle into a half wooden barrel that was being used as a flower pot outside the pub.

The Black Bear tends to close at midnight on a Friday and Saturday night but after the pub shuts the beer garden tables are not removed from the street. People regularly sit at the tables to eat the fast food they have purchased from the Hotspot kebab shop. The Hotspot is about twenty yards away from the pub, on the other side of High Street, and it closes at 2:30 a.m. I have seen people sat at the Black Bear's tables eating fast food until 3:30 a.m.

On several occasions I have witnessed and had to speak to people who were shouting and swearing whilst eating their food. On one occasion, on Saturday 17<sup>th</sup> September 2011 at 2:50 a.m., I saw two women sat at one of the beer garden tables eating. The woman who was sat facing High Street repeatedly shouted into her mobile phone, "WHERE THE FUCK ARE YOU?" I went over to her and advised her about her behaviour and language. There is also a problem with littering with people leaving half

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Signature witnessed by:

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continuation of Statement/Interview of: Mark James Cook

Page 6 of 7

eaten food, pizza boxes and polystyrene burger and kebab boxes on the tables and floor outside the pub.

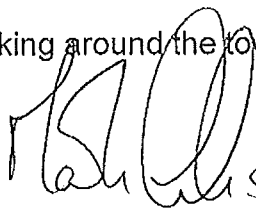
I have previously asked Mrs Bolland, in May 2011, to professionalize the drinking arrangements outside her pub for the reasons I have explained in this statement. I requested that she removes the beer garden tables or obtains an Al Fresco licence and replaces the beer garden tables with proper chairs and tables and places a barrier around them. Mrs Bolland declined to do this.

I do not have the resources to provide a permanent police presence in Sandbach town centre on a Friday and Saturday night to deal with drink related disorder. The maximum number of constables covering the Congleton Neighbourhood Policing Team area at that time is twelve, and they have to provide police services to a population of approximately one hundred thousand people in the towns of Middlewich, Holmes Chapel, Sandbach, Alsager and Congleton, and the surrounding villages. In reality there are rarely twelve staff on duty due to leave, court appearances, training courses et cetera.

I believe that the measures I have asked for are proportionate and reasonable:

- prohibiting customers from taking glasses, bottles and drinks outside the premises on to the highway would reduce the number of people acting antisocially in the street – shouting, swearing and drinking - and it would help prevent people walking around the town with bottles and pint glasses.

Signature:

  
Sgt 4098

Signature witnessed by:

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continuation of Statement/Interview of: Mark James Cook

Page 7 of 7

- removing the beer garden tables situated on the highway would prevent large numbers of drunken people congregating together and causing the associated problems.
- the employment of door staff would professionalize the Challenge 21 and 25 schemes, prevent children from coming into the pub and prevent people taking glasses, bottles and drinks outside in to the street.

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Signature witnessed by:

*27<sup>th</sup> December 2011*

*Dear Sir,*

*I am writing to express my dismay at the recent downgrading of the Bear's Head Pub status in Sandbach.*

*I have used the Black Bear for many years and have found the standard of service and the conduct of the customers to be first class. The couple who run the pub, Tina and Jimmy, are really nice people and are well respected by all the many regular customers who go there.*

*In the 10 years or so I have been going there, I have never seen one incident of trouble nor is this an easy place to get served in by underage drinkers. If you look at the other pubs on the main street, you will see the police there quite a lot of the time and a lot of underage drinkers trying their luck. This is not the case in the Black Baer due to the respect and support shown by the loyal customers to Tina and Jimmy.*

*I know this letter may not change anything but I wanted you to know my strong feelings on this and trust that the previous status can be restore to this fantastic pub.*

*Yours Sincerely*



# Cheshire CC WebGIS



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